

One-Year Use of Funds for HUD Entitlement Programs

Prepared by the City of Lincoln

Urban Development Department

808 "P" Street, Suite 400 Lincoln, NE 68508 402-441-7606 Coleen J. Seng, Mayor Marc Wullschleger, Director

With assistance from members of the **Community Development Task Force**

Jon D. Carlson
John M. Carter
Ed Caudill
Glenn Friendt
Jeff Gorgen, Vice Chair
Charles Greene
Gary Hejl
Lois Haupt

Sheryl K. Jordan, Chair
Mark Koller
Laurie Lage
Lori Lopez Urdiales
Colette Mast
Don Post
Blanca Ramirez-Salazar
Doug Rotthaus

Jeff Schwebke
Jennifer Severe-Oforah
Jose J. Soto
Mary Jane Steward
Alene Swinehart
Carl Tesch
Linda Thomsen

INTRODUCTION

The *FY 2004 Action Plan: One Year Use of Funds* is the fifth and final of the annual plans based on Lincoln's *Consolidated Plan FY 2000 - FY 2004 for HUD Entitlement Programs*. This *Consolidated Plan*, the second completed in response to "new" planning requirements established by HUD in 1994, is a five-year strategic plan that brings needs and resources together in a coordinated housing and community development strategy. As part of the new consolidated plan requirements, HUD set forth three major statutory goals to be achieved to meet the primary objective of Title I of the Housing and Community Development Act of 1974, as amended – **the development of viable urban communities**. These goals are to:

- 1. provide decent housing
- 2. provide a suitable living environment, and
- 3. expand economic opportunities

The Consolidated Plan establishes a unified vision for community development actions by integrating economic, physical, environmental, community, and human development in a comprehensive and coordinated fashion. The Plan presents statistical and analytical information that provides an overall picture of the housing and community development needs of the jurisdiction. This information is then used to establish priorities and allocate resources accordingly. The information is also the basis for developing objectives in accordance with the statutory goals of providing decent housing, providing a suitable living environment, and expanding economic opportunities. The Consolidated Plan sets forth goals, objectives, and performance benchmarks for measuring progress. The Plan also establishes a framework for assessing new knowledge and experience and for identifying how they can add to a successful plan for revitalization.

For each year covered by the *Consolidated Plan*, the City must develop an *Action Plan: One Year Use of Funds*. This *Action Plan* identifies the activities that will be undertaken to address priority needs and local objectives with anticipated program income and funds received during the next program year under the Community Development Block Grant (CDBG), the HOME Investment Partnerships Act (HOME), the Emergency Shelter Grant (ESG), and the American Dream Downpayment Initiative (ADDI) programs. The annual plan also includes information on other programs and resources that help to meet the City's housing and community development needs, such as HUD's Section 8, Public Housing Comprehensive Grant, and Supportive Housing (SHP) Programs; the State of Nebraska's Homeless Shelter Assistance Trust Fund (HSATF) and Affordable Housing Trust Fund (AHTF); and, Nebraska Investment Finance Authority (NIFA) programs.

Lincoln's *Consolidated Plan FY 2000 - FY 2004* was completed in July of 2000 and extended in February 2004 for one additional year. Because the plan is an inter-censal (occurring after the 1990 Census and before the availability of the 2000 Census information) document, the City, in partnership with the Lincoln Housing Authority, contracted with a planning consultant, Gilat Planning and Research, to complete a Housing Needs Assessment and Market Analysis that would provide updated information for establishing goals and objectives. This Assessment/Analysis, which is published as a separate document, forms the backbone of the *Consolidated Plan 2000* and subsequent *Action Plans*. Other information used includes, but is not limited to:

- a Homeless Needs Assessment and Gaps Analysis;
- a detailed housing conditions analysis based on County Assessor property records;
- a cumulative lending analysis and fair lending analysis based on 1990-98 Home Mortgage Disclosure Act (HMDA) data;

- a geographic analysis of Section 8 certificates and vouchers;
- a Facilities Improvement Survey of local human service providers; and
- the Lincoln/Lancaster County Human Services Needs Assessment and Comprehensive Plan.

Purpose

The purpose of the FY 2004 Annual Action Plan is to:

- 1. Outline the City's strategies to address priority needs in the following areas: housing, homeless (Continuum of Care), economic development, neighborhood revitalization, and overall planning, community services and facilities, and capacity building;
- 2. Describe the programs and activities that will be undertaken by the City in fiscal year 2004 (September 1, 2004 August 31, 2005) to further the five-year strategies contained in the *Consolidated Plan*. These programs must meet the three basic goals prescribed by HUD and include programs that:

Provide decent housing by:

- assisting homeless persons with emergency shelter and affordable (including transitional and permanent) housing;
- preserving the existing housing stock;
- retaining the affordable housing stock;
- increasing the availability of permanent housing that is affordable to low-income persons without discrimination; and
- increasing supportive housing that includes structural features and services that enable persons with special needs to live in dignity.

Provide a suitable living environment by:

- improving the safety and livability of neighborhoods;
- increasing access to quality facilities and services;
- reducing the isolation of income groups within areas by de-concentrating housing opportunities and revitalizing deteriorating neighborhoods;
- restoring and preserving natural and physical features of special value for historic, architectural, or aesthetic reasons; and
- conserving energy resources.

Expand economic opportunities by:

- creating jobs accessible to low- and very low-income persons;
- providing access to credit for community development that promotes long-term economic and social viability;
- providing low-income persons with skills to improve their employability;
- empowering low-income persons to achieve self-sufficiency; and
- providing supportive or service-enriched housing to enable families to work towards self-sufficiency.

The *Action Plan* also identifies activities that prevent the incidence of homelessness and help homeless persons attain self-sufficiency and independent living. Other actions include fair housing activities, public housing improvements and residential initiatives, evaluation and reduction of lead-based paint hazards, developing institutional structures, and enhancing coordination between public and private entities. Where applicable, these actions are contained within a priority need area.

- 3. Describe the goals/benchmarks that will be met by the City in the 2004 program year; and
- 4. List the resources that will be used to further the City's strategies. In particular, the *Action Plan* prescribes how the following 2004 program year funds (including program income and carryover) will be distributed: \$4,049,154 in CDBG funds, \$2,583,392 in HOME funds, \$193,340 in ADDI funds, and \$79,706 in ESG funds.

Development of the Action Plan

The FY 2004 Action Plan: One Year Use of Funds was developed with the assistance of the Community Development Task Force, a 25 member citizen advisory group, appointed by Lincoln's Mayor. The task force is comprised of constituents from typically under represented populations, including racial and ethnic minorities, as well as those from local government organizations and the business community. Over half of the task force membership consists of representatives of low-to-moderate income neighborhoods. Members include those from financial institutions, the real estate industry, other businesses, the City Council, social service agencies, and community-based organizations. This heterogeneous membership provides for a diversity of opinions and perspectives in the review of the City's programs. Planning is carried out by three standing committees of the Task Force: Housing, Community Services, and Community Revitalization.

The committees work with Urban Development Department staff to review programs and allocations and develop recommendations for funding and program direction. Recommendations of the committees were presented, discussed, and approved by the full task force during a public meeting and task force Work Session held April 1, 2004. Final approval of the document by the Task Force was made at a public hearing held on June 3, 2004. (Minutes for working session and the public hearing can be found through the Urban Development Department's Web page at: www.lincoln.ne.gov/urban) A legal notice for the public hearing and public comment period was published in the *Lincoln Journal Star*. Public comment was also invited with an announcement of the availability of the *Action Plan* in *The Urban Page*, the Urban Development Department's quarterly newsletter, with a circulation of 1,800. Additionally, 150 notices were mailed to human service providers, neighborhoods, and organizations informing them of the availability of the plan. In addition to the plan being posted on the Urban Development Department Web page, the public hearings were broadcast on City TV channel 5 and via live video feed on the City's Citizen Information Center Web site. The broadcasts could also be viewed, for a period of time, using the Web site's video-on-demand.

Broadcasting of two CD Task Force panel discussions are held each year on Channel 5, the City's government access cable channel, which is replayed for several weeks afterward and can be viewed at any time on the Web site. This raises the visibility of the Task Force's activities and role in the community development process, and will hopefully increase public interest and participation in the process. The two panel discussions which will be televised will occur at the time of and for several weeks following the public hearings on the *Action Plan* and the *CAPER* during which time public comment will be invited.

The FY 2004 Action Plan: One Year Use of Funds was also reviewed by the Lincoln/Lancaster Planning Commission and determined to be in compliance with the Lincoln-Lancaster County Comprehensive Plan (May 12, 2004). It was approved by the City Council, by resolution, at a televised public hearing on June 7, 2004.

Proposed Uses of Funds and Dollars Leveraged

The table below summarizes the planned uses of the City's FY 2004 Federal entitlement grants (CDBG, HOME, ESG, and ADDI), estimated program income, and estimated prior year carryover. This table also includes estimated dollars that will be leveraged by these three programs. However, the table does not include other public and private funds that are not directly leveraged by CDBG, HOME, ESG, ADDI funds, but that further the City's community development strategy. Many of the funds discussed in the following section are also identified in the Strategies sections of the plan.

Table 1: Program Area Budgets and Leveraged Resources

PROGRAMMATIC AREA	FY 2004 Budget	% of Total	Leveraged Resources	Total Resources
Housing	\$4,893,128	71%	\$7,585,000	\$12,478,128
Continuum of Care	\$104,706	1%	To Be Determined	\$104,706
Economic Development	\$1,011,830	15%	\$2,817,829	\$3,829,659
Neighborhood Revitalization	\$379,854	6%	\$39,966,600	\$40,346,454
Administration	\$516,074	7%	\$20,000	\$536,074
TOTAL	\$6,905,592	100%	\$50,389,429	\$57,295,021

The budgets on the following pages indicate program/project allocations for CDBG, HOME, ESG, and ADDI funds. These programs and projects are more fully described in the Strategies sections.

Table 2: FY 2004 Action Plan Budget

CDBG		
Sources:		
FY 2004 Community Development Block Grant Entitlement	\$2,131,000	
Budgeted Program Income	725,000	
Estimated Prior Year Carryover	1,193,154	
TOTAL	\$4,049,154	
Uses:		
ADMINISTRATION		
Administration	146,056	
Community Development Staffing	370,018	
HOUSING		
Home Improvement Loan Program	150,000	
Direct and Deferred Loan Program	213,353	
Emergency Repair Program	85,000	
PRIDE Program	66,000	
Relocation - Temporary/Permanent	10,000	
Housing Rehabilitation Administration	393,443	
Barrier Removal Program	45,000	
Lead Based Paint Abatement Program	135,000	
Neighborhoods Inc. First-Time Homebuyer Training (CBDO)	176,000	
Housing Development Loan Program	867,600	
NEIGHBORHOOD REVITALIZATION		
Public Improvements in Focus Areas	144,900	
Redevelopment Activities	2,954	
LMI Neighborhood Park Improvements	25,000	
Special Assessment Paving	20,000	
Tree Management Program and Demolition of Secondary Structures	5,000	
Neighborhoods Inc. Heart of Lincoln Program (CBDO)	20,000	
Antelope Valley Community Revitalization	62,000	
South Street Streetscape	100,000	
ECONOMIC DEVELOPMENT		
Job Creation and Business Development Loan Program	441,880	
Neighborhood Retail Business Loans	100,000	
Facade Loan Program	181,569	
Community Development Resources Program (formerly SELF)	45,000	
Revolving Loan Fund	50,000	
WIA One Stop Career Center	133,595	
Administration	59,786	
	,	
TOTAL	\$4,049,154	

HOME	
Sources:	
FY 2004 Home Investment Partnership Program	\$1,268,519
Budgeted Program Income	200,000
Estimated Prior Year Carryover	1,114,873
TOTAL	\$2,583,392
Uses:	
ADMINISTRATION	
Administration Staffing	22,967
HOUSING	
Owner-Occupied Rehabilitation Loan Program	268,519
Lead-Based Paint Abatement Program	250,000
First Home Program (1st Time Homebuyer Program)	607,936
Troubled Property Program (CHDO)	449,873
CHDO Loan Set-aside	189,600
Housing Development Loan Program	715,000
Housing Rehabilitation Staffing	54,497
CONTINUUM OF CARE	
Security Deposits for Homeless Families (TBRA)	25,000
TOTAL	\$2,583,392

AMERICAN DREAM		
Sources:		
FY 2003 American Dream Downpayment Initiative	\$88,687	
FY 2004 American Dream Downpayment Initiative	104,653	
TOTAL	\$193,340	
Uses:		
HOUSING	_	
First Home Program (1st Time Homebuyer Program)	\$193,340	
TOTAL	\$193,340	

ESG		
Source:		
FY 2004 Emergency Shelter Grant Program	\$79,706	
Uses:		
CONTINUUM OF CARE		
Homeless Prevention	23,900	
Operating Costs of Homeless Facilities	31,906	
Transitional Client Services	23,900	
TOTAL	\$79,706	

Other Resources

As administering agency for Lincoln's federal community development funds, the Urban Development Department is the lead agency responsible for the development, implementation, and monitoring of the City's community development strategies. Successful implementation of the strategies, however, can only be achieved in partnership with other public and private entities in the community. Many entities, both public and private, contribute to the development of Lincoln by specializing in the provision of services in the areas of affordable or supportive housing, economic development, or general health and well-being of our citizens.

In addition to CDBG, HOME, ESG, and ADDI funds, there are many other federal, state, and local resources that contribute to the goals of providing for and expanding the availability of decent housing, a suitable living environment, and economic opportunities in Lincoln. For instance, in FY 2004, the Lincoln Housing Authority will administer about \$11.8 million in HUD funding for the administration and subsidization of housing for very low-income renters. LHA administers 2,864 HUD Section 8 vouchers and operates 320 low-rent public housing units with the assistance of HUD funding. Another \$580,056 comes from HUD for the modernization of existing publicly- and privately-owned housing units. An additional 91 units of elderly housing and 32 scattered site units are receiving rental assistance through the HUD Section 8 new construction program.

Other programs support local housing, homelessness, and community development efforts. The United Way of Lincoln and Lancaster County will allocate nearly \$2.3 million in FY 2003-04 for human services (including homeless). Human service agencies will also receive over \$500,000 in donor designated funds through the United Way fund drive. Through the City-County Joint Budget Committee for FY 2003-04, human services agencies will receive over \$1.9 million.

In 2003, NIFA provided 322 loans for \$32 million. Of those loans, 53 or \$4.6 million were in the target areas. NIFA expects to provide assistance to first-time homebuyers for the purchase or purchase and rehabilitation of an estimated 350 homes next year.

The State of Nebraska's Economic Development Department (DED) has established trust funds for both homeless assistance and affordable housing. DED has invested in the following projects during their 2002 and 2003 application cycles:

- \$40,000 per year for three years for Nebraska Affordable Housing Trust funds to the Lincoln Action Program for capacity building.
- \$244,800 of Nebraska Affordable Housing Trust Funds awarded to the City for Old Mill Village for infrastructure/lot development and down payment assistance.
- \$416,000 of state HOME funds awarded to Neighborhoods, Inc., for 30 of their First-time Homebuyer Program participants.
- DED is in contract negotiations for a HUD 811 project for persons with developmental disabilities in Lincoln and York. Five units in Lincoln and five in York. It was submitted by MLH Nebraska Housing Corporation for \$100,000.

In the May 1, 2004 application cycle, the following projects for Lincoln were submitted and are currently under review by the Nebraska Affordable Housing Program Funds:

- Neighborhoods, Inc. applied for \$250,000 for direct homebuyer assistance for 10 newly constructed units for Liberty Village on 23rd & Vine Streets. A total of 20 units are planned
- Neighborhoods, Inc. applied for \$400,000 for 30 units of direct homebuyer assistance for their First-time Homebuyer Program
- The City of Lincoln applied for \$200,000 for the Arck Food site on 4th & "F" Streets to develop the sites and provide direct homebuyer assistance.

To help revitalize neighborhoods, the City's Public Works and Utilities Department is investing approximately \$3,865,000 in infrastructure improvements in the Low-to-Moderate Income (LMI) neighborhoods in projects jointly sponsored with the Urban Development Department. An additional nearly \$13 million in other public funds, primarily Tax Increment Financing (TIF) will complete neighborhood revitalization projects in Havelock, North 27th Street, University Place, and Downtown. These public efforts will leverage about \$23 million in private reinvestments.

Strategy Implementation

Action Plan strategies are organized under six priority needs areas:

- · Housing,
- Homelessness (also called Continuum of Care),
- Economic Development,
- Neighborhood Revitalization,
- Community Services, and
- · Administration, Planning, and Capacity Building.

However, strategies and proposed actions often crossover between priority needs areas. For instance actions taken to improve housing conditions also promote neighborhood revitalization.

Under the strategies, program and/or activity descriptions, goals, dollar resources needed, and their sources are included. To the extent possible, programs carried out by private or other public agencies that help to achieve overall goals are also identified.

Within all these strategies is the underlying goal of reducing poverty, a long-term effort carried out by programs and projects that: (1) improve places (poor areas) by rebuilding neighborhoods, or (2) assist people in obtaining the skills and support needed to achieve self-sufficiency. These two overall strategies are further supported by numerous public and private programs which work to meet the basic needs of the City's poorest households. Combined, these programs form an anti-poverty strategy that strives to eliminate or, at least, reduce the effects of poverty.

The Neighborhood Revitalization Strategy Area

The Neighborhood Revitalization Strategy Area (NRSA), shown in Figure 1, is comprised of most of the City's oldest neighborhoods, including Clinton, Malone, Hartley, Downtown, North Bottoms, and Everett, as well as portions of Near South, Woods Park, and South Salt Creek. Determination of the NRSA was made based on existing housing conditions showing deterioration and a high-risk of lead poisoning, as well as a demographic analysis including household income, households with public assistance income, households with no earnings, minority households, and female-headed households with and without children, in total indicating an area of greatest need.

The City's strategy to rebuild neighborhoods is emphasized primarily within the NRSA and secondarily within other low-to-moderate income (LMI) areas. This strategy requires concentrating housing, economic development, public improvement, and public service programs in the areas of greatest need within the City, the NRSA, but also allows for a "de-concentration" of poverty and the economic integration of the community (i.e., assisting LMI homebuyers to purchase in non-LMI areas). Goals for activities in the NRSA in FY 2004 are contained in the following table. In addition to the listed goals, the majority of focus/target area public improvement dollars will be spent in the NRSA.

Table 3: FY 2004 NRSA Activity Goals

Activity	Overall Goal	NRSA Goal	% in NRSA
Homeowner Rehabilitation	120 units	51 units	43%
Exterior Repair of Housing (PRIDE program)	110 units	95 units	90%
First Time Home Buyer Assistance	60 households	20 households	33%
Full-Time Jobs Created	20 FTEs	11 FTEs	55%
Commercial Building Facade Improvements	4 buildings	2 buildings	50%

Matching Funds for HUD Programs

HOME Program

The City incurs a 25% matching obligation for HOME funds it expends. These matching funds must come from non-federal sources and provide a permanent contribution to affordable housing and can be "banked" (match credits) for future years. Some of the ongoing programs which supply our match credits include the Home Improvement Loan Program, the LHA Tenant-Based Rental Assistance Program and Habitat for Humanity. Neighborhoods, Inc. will also be partnering with Neighborhood Housing Services of America on a 1% below-market-rate loan. The loans will be originated "in house" through the authority of NeighborWorks of which Neighborhoods, Inc. is a member.

Emergency Shelter Grant Program

Background: Urban Development Department is responsible for distributing \$79,706 in Emergency Shelter Grant (ESG) funds. In addition, to ESG, Urban Development also recommends how \$307,863 in Homeless Shelter Assistance Trust Funds (HSATF) will be distributed. The combined funding sources total \$387,569 and are referred to as the Nebraska Homeless Assistance Program (NHAP).

HSATF: In 1992, the State Legislature created the HSATF by the passage of LB 1192. The bill increased the transfer tax to the seller of real estate by 25 cents on each \$1,000 of value from \$1.50 to \$1.75. The revenue is collected by the County Registers of Deeds, remitted to the Nebraska Revenue Department, and deposited into the Homeless Shelter Assistance Trust Fund (HSATF). The Department of Health & Human Services is responsible for administering these funds. The level of funds collected from individual counties is not related to the distribution process of HSATF in each county.

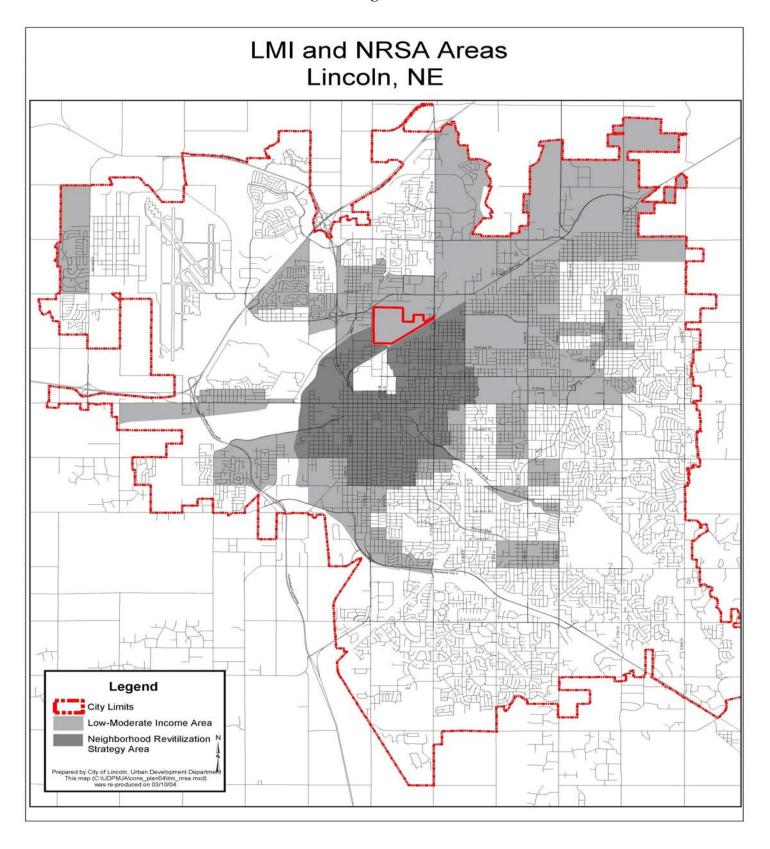
Although the State Dept of Health & Human Services is responsible for administering these funds in Lancaster County, the Urban Development Department makes recommendations for how these funds should be distributed in Lincoln through a grant application process that takes place in the Spring.

ESG Match: All of the agencies who received ESG funding in this Action Plan are utilizing HSATF as the primary source of match, in addition to match support from local foundations.

American Dream Downpayment Initiative (ADDI) Program

The American Dream Downpayment Initiative (ADDI) fund will be used in our First Home Program. The required match for the 2003 ADDI will be from the Nebraska Affordable Housing Trust Fund which is part of the downpayment assistance up to \$10,000 on the Old Mill Village (Phase II) project.

Figure 1



Performance Measurement Systems

The Urban Development Department's Performance Measurement System currently focuses on outputs. However, in FY 2004, as part of the *Consolidated Plan* process, Urban Development intends to develop a new Performance Measurement System that also incorporates outcome measurements. Assessment of whether inputs are relative to outputs will also be reviewed.

Along with the information provided in Notice CPD-03-09, Urban Development is researching the "APPENDIX B - RESOURCES" and other sources to develop a methodology for measuring outcomes.

Currently, the *Consolidated Annual Performance and Evaluation Report* (CAPER) includes the following information for measuring outputs:

- long-term (multi-year) goals/objectives from the Consolidated Plan
- short-term (annual) goals/objectives from the Action Plan
- expected units of accomplishment upon completion of project/activity
- actual units of accomplishment upon completion of project/activity
- expected units of accomplishment during each program year of the project/activity
- aggregation of actual units to short-term and long-term numeric goals/objectives
- outputs resulting from HUD funding only

Below are two examples from the FY 2002 Consolidated Annual Performance and Evaluation Report (CAPER) showing how outputs are reported.

Housing Goal: "New Housing Development: Increase the supply of affordable housing for low and moderate income households (renters and home buyers), including persons with special needs." (Long-term goal)

"New Housing Development Strategy 1: Provide assistance to increase the supply of affordable housing, including the developments in LMI income areas that present opportunities for achieving economic and racial diversity, special needs projects, and adaptive reuse projects that will utilize vacant downtown building floors for the creation of affordable housing. (Short term goal)

In table format is shown the expected units of accomplishment upon completion, actual units of accomplishment upon completion, expected units of accomplishment during each program year, and aggregation of actual units of program accomplishments to short-term and long-term numeric goals/objectives.

Activity: New Construction - Owner Occupied	_			_
Consolidated Plan 2000 - 2003 Goals	FY 2000 Totals	FY 2001 Totals	FY 2002 Totals	Cumulative Totals
40 Units for 1 st Time Homebuyers	23	18	3	44

Program is HUD funded.

Here is another example of a HUD funded program from the Homeless section of the FY 2002 CAPER using the same format.

Goal: "Transitional Housing Needs: Provide for the housing and supportive services needs of households moving out of emergency shelter to ensure their self-sufficiency and successful tenancy in permanent housing." (Long-term goal)

"Transitional Housing Strategy 1: Work with local agencies to maintain existing transitional housing programs." (Short-term goal)

Activity: Transitional Housing				
Consolidated Plan 2000 - 2003 Goals	FY 2000 Totals	FY 2001 Totals	FY 2002 Totals	Cumulative Totals
48 families	11	17	6	34
11 single persons	290	228	126	644

As in the previous table the following information is provided: the expected units of accomplishment upon completion, actual units of accomplishment upon completion, expected units of accomplishment during each program year, and aggregation of actual units of program accomplishments to short-term and long-term numeric goals/objectives.

Additionally, a "Summary" of the activity is provided. In this example, it states:

Summary: Transitional housing is designed to provide housing and appropriate support services to homeless persons and families, to encourage movement to independent living within two yours. Urban Development provides funding to agencies who provide transitional housing, and supports their efforts through participation in the Continuum of Care and the Lincoln Lancaster Homeless Coalition. Agencies that provide transitional housing include: United Methodist Ministries, Fresh Start, and Houses of Hope.

These examples illustrate Urban Development's current method of reporting outputs. Work in FY 2004 will include developing a methodology for incorporating the measurement of outcomes resulting in a new, comprehensive Performance Measurement System to begin with our new *Consolidated Plan* in FY 2005.

Housing

Housing Goal 1

Safe and Decent Housing: Promote the preservation, maintenance, and renovation of substandard or inadequate housing throughout the City, with emphasis on the NRSA and low-income areas.

Strategy 1 Provide a wide range of rehabilitation programs, with special incentives for properties located in the NRSA, focus areas, Antelope Valley project area, and low-to-moderate income areas.

Activity/Program	Description	Goals	Budget	Sources
Home Improvement Loan Program (HILP)	Rehabilitation loans up to \$15,000 to low-to-moderate income homeowners at 0% for 10 years (subsidy buys down market interest rate of loans provided by NIFA tax-exempt financing). Loans provided by participating lenders. Exceptions to income (up to 100%) in target areas and for Quality of Living (QOL) citations. Operates Citywide.	50 cases total (27 in NRSA)	\$150,000 \$550,000	FY 2004 CDBG NIFA
Direct & Deferred Loan Program (DPL)	Rehabilitation loans up to \$33,500 to low-to-moderate income (LMI) home owners. Direct loans are 0% for up to 20 years, deferred loans are 0% deferred until sale or change in ownership or occupancy, and subject to change to direct loan based on income re-evaluation. Operates in LMI areas, with exceptions for QOL citations.	20 cases total (12 in NRSA)	\$213,353 \$168,519 \$100,000	FY 2004 CDBG FY 2004 HOME HOME prior yr
Emergency Repair Program	Home repair loans up to \$5,000 to eliminate threats to health or life safety to very low-income homeowners. Repair grants on mobile homes for up to \$1,500 one-time only. Repair grants to partner with Rebuilding Together. Operates Citywide.	30 cases total (12 in NRSA)	\$85,000	FY 2004 CDBG
PRIDE	Grants to low-to-moderate income (LMI) homeowners for materials only (paint and minor exterior repairs). Maximum grant \$600, in participating LMI neighborhoods.	110 cases total (95 in NRSA)	\$66,000	FY 2004 CDBG
Relocation - Temporary/ Permanent	Financial assistance (rent & security deposits) for households displaced by rehabilitation activities.	1 case	\$10,000	CDBG prior yr

Activity/Program	Description	Goals	Budget	Sources
Rebuilding Together - Lincoln	Local chapter of National Organization which uses teams of volunteers to rehabilitate the homes of very low- income persons.	20 units	\$10,000	Private
Housing Rehabilitation Administration	Staffing and administrative costs for City rehabilitation programs (4.95 FTEs), CHDO staffing for Troubled Property Program and First HOME by Neighborhoods, Inc., and 1.0 FTEs for HOME Program Administration.	See description	\$393,443 \$54,497	FY 2004 CDBG FY 2004 HOME

Strategy 2 Provide financial assistance for the removal of architectural barriers in rental or owner-occupied housing throughout the city.

Activity/Program	Description	Goals	Budget	Sources
Barrier Removal Program	Grants to remove or modify architectural barriers in the homes of low-income disabled persons citywide. Maximum of \$5,000 per project. Administered by League of Human Dignity.	20 units	\$45,000	FY 2004 CDBG

Strategy 3 Ensure the safety of housing occupants through testing and the reduction of lead based paint hazards as defined in Section 1004 of the Lead Based Paint Hazard Reduction Act of 1992, and by providing financial assistance for costs attributable to those procedures.

Activity/Program	Description	Goals	Budget	Sources
Lead Based Paint Abatement & Hazard Reduction Grants	Grants to pay for increased costs of rehabilitation attributable to lead based paint removal/abatement/hazard reduction.	20 units	\$85,000 \$150,000	FY 2004 CDBG CDBG prior yr FY 2004 HOME HOME prior yr

- Strategy 4 Work with private and public financial sources to leverage CDBG and HOME funds to increase total pool of available resources for housing improvements.
- Strategy 5 Carry out Affirmative Marketing Plan for City-administered rehabilitation programs.

The Urban Development Department will continue the effort of increasing minority participation in housing rehabilitation programs. Based on the CenterStar Communications' marketing plan, we will reach out to the minority community with advertising and promotional materials for specific groups and distribution to local businesses, churches, and human service agencies. Advertising will use past clients to increase trust in programs.

An Urban Development staff committee has been created to more aggressively implement a marketing plan. The committee meets on a regular basis and has targeted objectives and actions.

Housing Goal 2

Home Ownership Opportunities: Promote the preservation and revitalization of older areas, and the "self sufficiency" of lower income families, through increased opportunities for homeownership.

Strategy 1 Provide education and training to potential homebuyers to assist them in home purchase.

Activity/Program	Description	Goals	Budget	Sources
Homebuyer Training Program	Community-Based Development Organization (CBDO) operational support for Neighborhoods Inc. to provide a homebuyer training program for first-time homebuyers.	180 persons	\$151,000 \$25,000	FY 2004 CDBG CDBG prior yr

Strategy 2 Increase homeownership in older areas by providing creative homebuyer assistance programs including the American Dream Downpayment Initiative with special incentives for properties located in the NRSA, focus areas, Antelope Valley project area and low-income areas.

Activity/Program	Description	Goals	Budget	Sources
FIRST HOME Program	Assistance up to \$25,000 (0%, deferred) for the purchase or purchase and rehabilitation of homes by first-time homebuyers who have completed training. Citywide program. Benefits vary depending on location of purchase; NRSA, LMI or outside LMI. For homes in the NRSA. NIFA mortgages available for homes that need a minimum of \$10,000 rehabilitation to qualify. For this fiscal year, ADDI funding is new.	60 units (20 in NRSA)	\$457,936 \$150,000 \$104,653 \$88,687 \$5,120,000	FY 2004 HOME HOME prior yr ADDI FY 2004 ADDI prior yr Private/NIFA/ State of Nebraska
Single Family First Time Homebuyer Program	Loans with below market interest rates made by participating lenders to low-to-moderate income first-time homebuyers, funded by the sale of tax exempt bonds. Homes in NIFA target areas (LMI areas) have higher allowable purchase prices, higher homebuyer income limits (up to 120%), and waiver of "first-time" requirement. Administered by NIFA.	325 households (70 in LMI)	\$25,000,000	NIFA
Affordable Homeownership Program	Provides \$3,750 loan for downpayments to LHA clients in good standing for 2 years. Loan forgiven over 5 years. Administered by LHA.	36 households	\$135,000	LHA
U.S. Bank's American Dream Program	Affordable mortgages to low- and moderate-income households. Administered by Neighborhoods, Inc., with assistance from US Bank.	30 households	\$45,000 \$5,740,000 \$20,000	US Bank Fnd. Private AHP

Strategy 3 Carry out marketing strategy for homeownership programs.

Through the Affirmative Marketing Program, the Urban Development Department will strive to accommodate anyone with a language barrier or a disability which may limit their homeownership opportunities. Not only will the City use these programs to increase homeownership within the NRSA, but also to encourage more economic, racial, and ethnic diversity outside the NRSA. Neighborhoods, Inc. will continue to provide the homeownership classes offered in Spanish as well as keeping pace with the demand for classes in Vietnamese, Russian, Arabic, and Bosnian as the need arises. The City will work with the Hispanic Center, Asian Center, and other ethnic minority organizations to increase participation in the homeownership programs. The networking effort of minority Realtors®, lenders, and community leaders will continue in order to enhance opportunities for underserved populations.

The Retro Rockers, a partnership between NIFA and the Lincoln Public Schools Foundation, was established to meet the critical need for affordable housing for families with children at Elliot School. Lincoln has also established Community Learning Centers (CLCs), partnerships which provide opportunities and support services that lead to improved student learning, stronger families, and healthier communities. These CLCs exist in fifteen schools, including Elliot, Clinton, Saratoga, and Everett. CLC Site Supervisors are each responsible for two schools, working with School Neighborhood Advisory Councils (SNACs) to identify neighborhood needs, coordinate resources, and share information with community organizations, such as Neighborhoods, Inc., and the City of Lincoln. As efforts to increase home ownership in CLC neighborhoods will have a direct impact on reducing student turnover and family stability, CLCs will create an opportunity for valuable information sharing and support for homeownership.

Urban Development will continue to work with the Affordable Housing Task Force, which is comprised primarily of local Realtors®. Their mission is to inform and educate families on homeownership. They believe the education process should begin in the elementary grades to create informed consumers and inspire the possibility that low-to-moderate income households can own their own home.

- Strategy 4 Develop a mechanism to link elderly homeowners who want to sell their homes with first-time homebuyers, or other owner occupants.
- Strategy 5 Work with private and public financial sources to leverage CDBG and HOME funds and increase the total pool of available resources for homeownership.

Fannie Mae, with a Nebraska Partnership Office in Lincoln, continues to offer innovative financing tools for the first-time homebuyer. The Nebraska Affordable Housing Trust Fund (NAHTF) will further leverage our CDBG and HOME funds for homeownership.

Neighborhoods, Inc. will continue to use NIFA's loan as part of the First HOME program. The US Bank Home Advantage Program will offer up to \$2,500 in a deferred loan for downpayment assistance. All HOME funded ownership programs are structured to comply with the resale and recapture guidelines set forth by HUD. If the affordability period is not completed by the buyer, the loans are recovered on a prorated schedule based on the percentage of compliance. The City incurs a 25% matching obligation for HOME funds it expends. These matching funds must come from non-federal sources and provide a permanent contribution to affordable housing and can be "banked" (match credits) for future years. Some of the ongoing programs which supply our match credits include the Home Improvement Loan Program, the LHA Tenant-Based Rental Assistance Program and Habitat for Humanity. Neighborhoods, Inc. will also be partnering with Neighborhood Housing Services of America on a 1% below-market-rate loan. The loans will be originated "in house" through the authority of NeighborWorks of which Neighborhoods, Inc. is a member.

Housing Goal 3

New Housing Development: Increase the supply of affordable housing for low- and moderate-income households (renters and homebuyers), including persons with special needs.

Strategy 1 Provide financial assistance to increase the supply of affordable housing, including developments in non-low-to-moderate income areas that present opportunities for achieving economic and racial diversity, special needs projects, adaptive reuse projects that will utilize vacant upper floors in downtown buildings and projects to sustain existing affordable housing.

Activity/Program	Description	Goals	Budget	Sources
Housing Development Loan Program - Rehabilitation	Gap financing to nonprofit and for-profit developers of housing for low-to-moderate income populations, with emphasis on adaptive reuse projects, special needs and sustainability of existing affordable housing.	10 units	\$317,600 \$300,000 \$315,000 \$400,000	CDBG prior yr FY 2004 HOME HOME prior yr Private
CHDO Troubled Property Program	Acquisition and rehabilitation of "troubled properties" (vacant, problem properties). Administered by Neighborhoods, Inc.	4 units	\$449,873	HOME prior yr
CHDO Set-Aside Projects Undetermined	Gap financing to qualified and designated nonprofit entities (Community Housing Development Organizations or CHDOs) to assist in the new construction or rehabilitation of single-family (renter or owner) and/or multifamily housing.	3 units	\$189,600 \$300,000	FY 2004 HOME Private
Housing Development Loan Program - New Construction	Construction of low-to-moderate income residential units for homeownership and transitional housing.	45 units	\$200,000 \$244,800 \$2,500,000	CDBG prior yr NAHTF prior yr Private

Strategy 2 Provide financial assistance for the acquisition of vacant land for affordable and housing development that is compatible with the character of the surrounding neighborhood.

Activity/Program	Description	Goals	Budget	Sources
Housing Development Loan Program - Acquisition	Loans to nonprofit agency, administered by Habitat for Humanity, for acquisition of vacant land for construction of new single-family housing through donated materials, volunteer labor, and sweat equity.	9 units	\$350,000 \$100,000 \$200,000 \$360,000	NAHTF

Strategy 3 Work with private and public financial sources to leverage CDBG and HOME funds and increase the total pool of available resources for new housing development.

Strategy 4 Provide technical assistance to nonprofit housing organizations.

The Institutional Structure for affordable housing addressed in the *Consolidated Plan FY 2000 - FY 2004* is translated into annual activities within the 2004 *Action Plan* for each of our public sector partners.

The Urban Development Department will provide direct financial assistance to homeowners and investor owners for rehabilitation under a variety of "in house" programs. The Urban Development Department also will provide management and oversight in the use of funds for carrying out City programs. It is in the best interest of the City

of Lincoln and to our responsibility in the administration of Federal funds that Urban Development not only develop new housing projects but keep open the lines of communication with agencies of existing housing projects to assure they remain viable and continue to maintain affordable units.

<u>Lincoln Housing Authority</u> in partnership with Lincoln Public Schools will build a house using the construction class of Northeast High. LHA received assistance from the Urban Development Department in obtaining a buildable lot. LHA will also receive funds for their tenant based rental assistance program. The Urban Development Department will continue to partner with LHA to sustain the Affordable Housing II project.

Nebraska Investment Finance Authority (NIFA) will continue to work with the Lincoln Public School Foundation and The Urban Development Department in the Retro Rocker Program which assists families in schools with a high turnover rate to become homebuyers. Under the Home Improvement Loan Program (HILP), our goal for the FY 2004 Action Plan is to use NIFA funds for 50 low-to-moderate income homeowners to rehabilitate their property. NIFA Super-Targeted Funds (Low-Interest Mortgages) will continue to support affordable new construction projects such as Old Mill Village and Liberty Village.

<u>Neighborhoods, Inc.</u> will provide homebuyer training (180 households) and administer our First Home (50 units) and Troubled Property (4) Programs. Also in FY 2004, Neighborhoods, Inc. will administer the House Preservation and Infill Program and be the neighborhood partner for the Antelope Valley project.

<u>Habitat for Humanity</u>, using our HOME funding to acquire vacant land, will construct six new single-family houses using donated materials, volunteer labor, and sweat equity.

<u>Nebraska Housing Resource, Inc.</u> will proceed into Phase II of the 144 unit new construction development called Old Mill Village whose goal is to add another 20 much needed single-family homes to Lincoln's affordable housing stock in FY 2004. Located at SW 12th and West South Street, the project uses CDBG, HOME, NAHTF and private monies from the Urban Development Department, State of Nebraska and private lenders. The qualified low-to-moderate income homebuyers in this mixed-income project will be assisted by Neighborhoods, Inc. using our First Home Program.

<u>State of Nebraska, Department of Economic Development (DED)</u>: The Nebraska Affordable Housing Trust Fund (NAHTF) has been a very effective tool in creating affordable single-family housing. In FY 2004, Urban Development will continue our successful partnership with DED.

<u>Rebuilding Together</u> will continue to use its teams of volunteers to rehabilitate the homes of very low-income persons. They will use private donations and CDBG funds to accomplish their goals.

<u>The League of Human Dignity</u> will assist 20 homes of low-income disabled persons with the removal or modification of architectural barriers with the use of CDBG funds.

Activity/Program	Description	Goals	Budget	Sources
Lead-based Paint Technical Assistance	Provide technical assistance to housing program participants to comply with the HUD Lead Safe Housing Rule.	20 households	Included in the Housing Rehab. Administration	Included in the Housing Rehab. Administration
Affordable Housing Technical Assistance	Confer with current/ potential clients, financial institutions and various agencies regarding affordable housing.	1,000 contacts	Included in the Housing Rehab Administration	Included in the Housing Rehab. Administration

Homelessness (Continuum of Care)

Homelessness Goal 1

Homeless Prevention: Work with human service providers to establish prevention services for those at risk of becoming homeless.

Strategy 1 Provide financial and case management assistance to households at risk of eviction for non-payment of rent or utilities.

Activity/Program	Description	Goals	Budget	Sources
Lincoln Action Program	Direct financial assistance for rent, utilities arrearages, and/or security deposits provided with case management to households facing eviction for nonpayment of rent or utilities.	480 persons	\$51,600 \$23,900 \$68,960	HSATF FY 2004 ESG Private Match
Lincoln Action Program	The Payee Program works directly with the Social Security Administration to ensure that people remain housed and are able to meet basic needs each month.	75 persons	\$25,859 \$10,141	HSATF United Way
LHA Security Deposits for Homeless Families (TBRA)	Security deposit assistance for homeless persons and families with Section 8 certificates and case management services. Administered by Lincoln Housing Authority.	85 households	\$25,000	FY 2004 HOME funds

Strategy 2 Work with local human service providers to identify households at risk of becoming homeless to provide employment/education services that address the longer term, basic causes of their higher risk.

The Urban Development Department will assist efforts to provide case management services to households at risk of becoming homeless in several ways. The most direct assistance provided by Urban Development involves oversight of \$387,569 in Nebraska Homeless Assistance Program (NHAP) funds. The NHAP grants directly fund case management efforts for several homeless service providers. Details of the services provided and grant amounts can be found throughout the Homelessness section of the *Action Plan*.

In addition, Urban Development is the lead entity for Lincoln's Continuum of Care, which is responsible for assembling the annual Supportive Housing Program application. This funding source provides over 1.2 million dollars to five homeless service providers (CenterPointe, Lincoln Action Program, Cedars Youth Services, St. Monica's, and Catholic Social Services) annually, with the express purpose of providing education, employment, and other case management services which allow individuals and families to overcome barriers and obtain permanent housing.

Lastly, Urban Development will participate in several community planning and implementation efforts that are designed to meet the needs of Lincoln's homeless population. These groups include the Lincoln/Lancaster Homeless Coalition, the Continuum of Care, the Mayor's Task Force on Health Care for the Homeless, the Funder's Group, the Community Service's Initiative, and the Community Services Management Information System.

Strategy 3 Development of a 10 Year Plan to End Chronic Homelessness.

The Urban Development Department supports the development of a local 10-year plan to end chronic homelessness. Planning to end homelessness - not to manage or maintain - is new. This planning process will offer new resources, new collaborations, and new energy to create solutions.

Urban Development staff will play a lead role in the writing and creation of a 10-year plan in collaboration with the Continuum of Care Ending Chronic Homeless Subcommittee, the Community Services Implementation project, and through participation with other relevant stakeholders.

Homelessness Goal 2

Emergency Shelter and Services: Provide for the emergency needs, including shelter, food, and other essential services, of homeless families and individuals.

Strategy 1 Support agencies providing emergency shelter and services to the homeless, with special attention to programs that encourage the efficient use of existing resources through partnership and collaboration.

Activity/Program	Description	Goals	Budget	Sources
Friendship Home	Emergency shelter and services.	300 persons	\$31,906 \$27,989	ESG FY 2004 HSATF
Day Shelter Services	Assistance for information and referral, and case management for homeless and near homeless persons. Goals pertain to case management services only.	To be determined	\$14,141	HSATF

Homelessness Goal 3

Transitional Housing Needs: Provide support for the housing and services needed by families and individuals moving out of emergency shelter to ensure their self-sufficiency and successful tenancy in permanent housing.

Strategy 1 Support existing transitional housing programs.

Activity/Program	Description	Goals	Budget	Sources
Fresh Start	Transitional housing for single women, ages 19 and over, without children.	100 persons	\$29,950 \$23,900	HSATF ESG FY 2004

Strategy 2 Work with homeless service providers to facilitate the development of transitional housing programs to address the specific needs of critically under-served homeless sub-groups.

Urban Development staff will continue to work with the Continuum of Care Planning and Evaluation Committee, a group of homeless service providers who meet monthly to work on ways to improve the delivery of services to homeless populations. Activities of this group include identification/evaluation of gaps in services provided, a homeless population count, determining funding priorities, administering a colleague feedback survey among homeless service providers, and developing the City's application for Supportive Housing Program funding from HUD.

Homelessness
Goal 4

Permanent Supportive Housing Needs: Provide permanent housing opportunities with support services for populations with on-going needs for assistance with daily living, or assistance in becoming self-sufficient.

Strategy 1 Assess the need for permanent supportive housing, including new housing development, and the provision of services in existing developments, and assist in the creation of units or support services, as identified.

Activity/Program	Description	Goals	Budget	Sources
Permanent Supportive Housing Development	Included in Part III, Housing	Included in Part III	Included in Part III	
Supportive Services	Included in Part VII, Community Services and Facilities	Included in Part VII	Included in Part VII	CDBG

Homelessness Goal 5

Continuum of Care Planning and Development: Strengthen and/or establish partnerships, procedures, mechanisms, and institutions that improve and maintain the efficiency of service provision to homeless and near-homeless populations.

Strategy 1 Work toward implementation of a computer system that will provide statistically accurate information on the size and characteristics of the City's homeless and near homeless populations, maintain centralized management of information on the City's homeless populations, and improve coordination of service delivery to homeless and near homeless clients by multiple agencies, and the assessment and case management of clients at the agency level.

Activity/Program	Description	Goals	Budget	Sources
Community Services	Implementation of a data tracking program	Three new	\$40,676	HSATF
Management	to provide accurate information on the	agencies enrolled		
Information System	number of individuals served. The CSMIS	in CSMIS.		
(CSMIS)	will assist agencies in developing			
	unduplicated counts of individuals served,			
	as well as providing shared case			
	management data for some clients.			

Strategy 2 Work with the Continuum of Care Planning and Evaluation Committee and the Lincoln Homeless Coalition to develop and improve partnerships and collaborative efforts, and to increase public awareness of homelessness in Lincoln and involvement in the Continuum of Care.

The Urban Development Department acts as the lead entity for the City's Continuum of Care and will continue its work to improve communication with and between homeless service providers. The Urban Development Department is a member of the City's Homeless Coalition, and staff reports monthly to the Coalition on HUD and/or city homeless initiatives.

Strategy 3 Work with funding agencies to develop a resource allocation and funding plan that accurately identifies existing fund sources and gaps and program time frames, so that budgetary and programmatic changes at the local, state and federal levels can be managed without a loss of service.

In FY 2004, the Urban Development Department, with assistance from the Continuum of Care Committee of the Community Development Task Force, will again have responsibility for allocating ESG funds and Nebraska Homeless Shelter Assistance Trust Fund dollars. All agencies receiving ESG funds have met match requirements. Examples of match funding sources include: Lincoln/Lancaster Joint Budget Committee, Private Donations, and Nebraska Department of Health and Human Services.

The committee will again use representatives from local foundations, the Joint Budget Committee, the State Department of Health and Human Services, and other funders.

- Strategy 4 Assess the need for providing supportive services (i.e., case management) to families or individuals in permanent affordable housing developments/projects, to help them maintain/attain self-sufficiency.
- Strategy 5 Identify and engage, wherever possible, "mainstream" housing and service resources (i.e., job training, case management, mental health treatment, medical care, life skills training, etc.) for assistance to homeless populations.

Economic Development

Economic Development Goal 1

Job Creation and Business Development: Increase the number of new, private sector, quality, full-time, permanent jobs, available to or taken by low- and moderate-income persons by supporting endeavors aimed at sustaining or increasing business activity. Strengthen and maintain the viability of the City's neighborhoods through the development of new, and improvement of, existing retail and service businesses.

Strategy 1 Provide direct financial assistance to new or existing business enterprises to create or retain jobs, emphasizing businesses creating positions which pay a living wage.

Activity/Program	Description	Goals	Budget	Sources
Job Creation/Retention Loan Program	Loan and loan guarantees for businesses which provide job creation opportunities. Maximum of \$20,000 per FTE job created and no more than ½ of overall project costs. 51% of jobs created must go to low-to-moderate income persons. Rates and terms may vary.	20 (FTE) jobs 11 in NRSA	\$213,880 \$228,000 \$600,000	FY 2004 CDBG CDBG prior yr Private
ED Program Administration	Administration and staff for all CDBG funded Economic Development (ED) programs (.7 FTEs)	See description	\$59,786	FY 2004 CDBG

Strategy 2 Support creation of business by low-income entrepreneurs.

Activity/Program	Description	Goals	Budget	Sources
Community Development Resources of Lincoln	Operational support for small business development loan program through certified Community Development Financial Institution (CDFI). Loans range from \$1,000-\$100,000. Fund capitalized by local lenders and CDBG. Additional operating support provided by Microenterprise Partnership Fund. Rates and terms may vary. Support includes loans, jobs created/retained, NxLevel entrepreneur training, and technical assistance.	44 businesses	\$40,000 \$5,000 \$30,000 \$107,000	FY 2004 CDBG CDBG prior yr Microenterprise Partnership Fund Private

Strategy 3 Develop an ongoing marketing strategy for promoting the City's Economic Development loan programs.

In FY 2004, the Urban Development Department will continue to develop new promotional materials and revise application and review processes for the City's CDBG-funded economic development loan programs.

Strategy 4 Increase the City's economic development capacity by supporting a unified organizational structure to represent Lincoln's economic development concerns.

Activity/Program	Description	Goals	Budget	Sources
Lincoln Partnership for Economic Development (LPED)	LPED is a community-based, public-private, permanent venture to provide strategic, focused direction for Lincoln's economic development activities. LPED works to promote business, develop industrial opportunities, and encourage economic advancement.	NA	\$250,000 \$675,000	City Private

Strategy 5 Explore the development of a Community Development Financial Institution (CDFI) to service economic development needs in the NRSA.

Activity/Program	Description	Goals	Budget	Sources
Community Development Resources CDFI Fund	Small business development loans through certified CDFI Loans range from \$1,000-\$100,000. Fund capitalized by local lenders and CDBG. Additional operating support provided by Microenterprise Partnership Fund. Rates and terms vary.	5 FTEs		FY 2004 CDBG Private

Strategy 6 Provide financing for the rehabilitation of older commercial buildings.

Activity/Program	Description	Goals	Budget	Sources
Facade Improvement Program	Loans up to \$25,000 per primary facade (\$50,000 for corner buildings) on commercial buildings in older, blighted commercial areas. Rates and terms vary.	4 buildings (2 in NRSA)		FY 2004 CDBG CDBG prior yr Private

Strategy 7 Provide financial and technical assistance to retail or service businesses in low-to-moderate income neighborhoods which provide needed goods and services to neighborhood residents.

Activity/Program	Description	Goals	Budget	Sources
Neighborhood Business Assistance Program	Loans to businesses located in the NRSA which provide goods or services to area residents. Assistance at \$350 per low-to-moderate income resident or up to \$20,000 per job created. Rate and terms vary.	1 business		1 2

Economic Development Goal 2

Workforce Development: Connect unemployed and underemployed low-income persons with the labor force demands of the private sector.

Strategy 1 Increase job readiness of low-income persons, including youth.

Activity/Program	Description	Goals	Budget	Sources
Workforce Investment Act (WIA) One Stop Career Center	Employment services for low-income adults (inc. older workers), youth, and dislocated workers, including assessment, classroom training, pre-employment skills, work experience, and on-the-job training.	300 persons	\$20,000 \$502,690 \$97,488	FY 2004 CDBG CDBG prior yr WIA City Partner Rent Income

Strategy 2 Identify the workforce needs of local business and industry and on-the-job training and support systems needs (i.e., childcare, transportation, etc.) of potential employees, and encourage employers to interview and hire low-to-moderate income persons.

Activity/Program	Description	Goals	Budget	Sources
Workforce Investment Act (WIA) Board Support	Oversight of activities of 57 person WIA board to coordinate activities of 19 partner agencies in WIA One Stop Career Center.	See description	\$84,401	City

Neighborhood Revitalization

Neighborhood Revitalization Goal 1

Public Improvements: Provide for the concentration of "high impact" infrastructure improvements in relatively small areas to achieve demonstrable improvements in the short term by increasing confidence and encouraging private investment.

Strategy 1 Implement public improvements projects identified in the action plans for designated neighborhood revitalization target/focus areas located in parts of the following neighborhoods: Downtown, Everett, Malone, Near South, South Salt Creek, Clinton, Woods Park, and North Bottoms, and in other blighted areas, including the NRSA.

Activity/Program	Description	Goals	Budget	Sources
Public Improvements in Selected Target/ Focus Areas	Implementation of public improvements identified in target/focus area plans. Examples: sidewalks, Capitol Environs, commercial area improvements. Projects will benefit 1,449 people.	2 projects	\$75,000 \$69,900	FY 2004 CDBG CDBG prior yr
Vine Street Revitalization	Revitalization of Vine Street between 22 nd and 27 th Streets. Construction of infrastructure improvements, including streetscape amenities.	1 project	\$2,750,000	Public Works and Utilities
South Street Revitalization	Revitalization of South Street between 8 th and 18 th . Construction of infrastructure improvements including streetscape amenities. Project will benefit 9,291 people.	1 project	\$100,000 \$1,115,000	FY 2004 CDBG Public Works and Utilities

Strategy 2 Provide financing for the redevelopment of older commercial areas, including Downtown.

Activity/Program	Description	Goals	Budget	Sources
Redevelopment Activities	Funding for the revitalization of older commercial centers to leverage private sector investment. To be considered for these funds, a project must: have the support of a neighborhood or business association, have a measurable economic gain, enhance or complement other Urban Development Department or City public improvement projects or activities, and must demonstrate clear benefit to low-to-moderate income areas or address the elimination of slums and blight. Project will benefit 2,497 people.	1 project	\$2,954 \$40,000	CDBG prior yr City
North 27 th Street Redevelopment	Revitalization of North 27 th Street between "N" and Fair Streets. Includes acquisition of property (land assembly), site improvements for redevelopment purposes, and infrastructure improvements, including streetscape amenities.	2 projects	\$561,000 \$3,000,000	Public (TIF) Private

Activity/Program	Description	Goals	Budget	Sources
Havelock Redevelopment	Revitalization of Havelock Avenue and side street amenities between Touzalin and 65 th Street. Includes site improvements for redevelopment purposes and infrastructure improvements.	2 projects	\$133,000	Public (TIF)
University Place Redevelopment	Revitalization of 48 th Street between Leighton and Adams Street. Includes site improvements for redevelopment purposes and infrastructure improvements including streetscape amenities. Also includes implementation of the N. 48 th Street/ University Place Plan.	2 projects	\$987,000	Public (TIF)

Strategy 3 Assist low-income homeowners in paying for special assessments on City Council-approved paying districts.

Activity/Program	Description	Goals	Budget	Sources
Special Assessments Paving Program	Assistance to pay special assessments for very low-income homeowners on City Councilapproved street paving and repaving projects. One household is equivalent to one person.	6 households	\$20,000	FY 2004 CDBG

Urban Development staff will work with neighborhood associations in affected areas to ensure better understanding of residential property owners' eligibility under this Assessment Assistance Program.

Strategy 4 Promote the revitalization of Downtown Lincoln, including the Haymarket, as a way to strengthen surrounding neighborhoods.

Activity/Program	Description	Goals	Budget	Sources
Downtown Redevelopment Activities	Includes 8 th Street streetscape project. Redevelopment of 8 th and "P" and 13 th and "P" properties. Assist in preparation of Downtown Master Plan.	See description	\$2,200,000 \$20,000,000	TIF and land sale proceeds Private

Strategy 5 Promote increased infrastructure investment and capital improvements within the NRSA.

Activity/Program	Description	Goals	Budget	Sources
Improve parks located within LMI neighborhoods	Construction of park infrastructure. Examples: playgrounds and play areas, sidewalks and trails, picnic tables, trash receptacles, bike racks, shelters and restrooms. Projects will benefit 7,547 people.	2 projects	\$25,000	FY 2004 CDBG

Neighborhood Revitalization Goal 2

Removal of Blight: Promote the revitalization of older, established neighborhoods through the elimination of blighting influences.

Strategy 1 Provide financing for the removal of dangerous and substandard secondary structures and dead trees on private property in the NRSA.

Activity/Program	Description	Goals	Budget	Sources
Tree Management Program	Grants up to \$1,500 to low-income property owners for the trimming of dead branches or removal of dead trees on private property in NRSA. One household is equivalent to one person.	5 households	\$2,500	CDBG prior yr
Demolition of Secondary Structures	Grant up to \$1,500 for the removal of substandard and dangerous structures. One household is equivalent to one person.	2 households	\$2,500	CDBG prior yr

Strategy 2 Promote older neighborhoods as attractive and desirable places to live.

Activity/Program	Description	Goals	Budget	Sources
"Heart of Lincoln" Project	Project to increase homeownership and neighborhood pride in older areas. Activities include development of informational materials, a Tour of Homes, Web site development, awards for exceptional projects, training and recruitment of Realtors® to promote older areas. Residents of the entire NRSA benefit.	36,038 persons	\$20,000	CDBG prior yr

The Urban Development Department has designated Neighborhoods, Inc. a Community Based Development Organization (CBDO). A neighborhood revitalization project to be carried out by Neighborhoods, Inc. is the "Heart of Lincoln Project". This project promotes Lincoln's older neighborhoods as attractive and desirable places to live.

Strategy 3 Begin Antelope Valley Community Revitalization projects identified in the Antelope Valley Community Revitalization Plan and implement closer-to-home strategies.

Activity/Program	Description	Goals	Budget	Sources
Antelope Valley Community Revitalization Project	Implementation of projects identified in the Antelope Valley Community Revitalization Plan. Including acquisition of property and site improvements for redevelopment purposes. Malone neighborhood residents will benefit.	2,482 persons	\$62,000 \$7,197,000 \$1,750,000	CDBG prior yr Public (TIF) and land sale proceeds City
House Preservation and Infill Program	Program to assist single family property owners in moving their property to a new site in the neighborhood.	Move and rehab 3 historic houses; acquire and demolish 4 additional sites for relocation	\$83,600 \$150,000 Also included in Housing, Section III	City Private Also included in Housing, Section III

The City will continue the Tool-Lending Library, for use by neighborhoods for annual neighborhood clean-ups and self-help projects, administered by City Parks and Recreation Department.

The Housing Preservation and Infill Program was developed in FY 2002 to begin implementation in FY 2003. It is in response to a pledge by the three partners (City of Lincoln, University of Nebraska-Lincoln, and the Lower Platte South Natural Resources District) to assist interested residential property owners in moving their residential structures to a new site. The program includes the moving and rehabilitation of three historic houses (known as the "triplets") identified in the Environmental Impact Statement (EIS). The program also includes demolishing four substandard/dilapidated structures for use as relocation sites for existing houses.

Neighborhood Revitalization Goal 3

Neighborhood Revitalization Planning and Development: Strengthen and/or establish partnerships, procedures, mechanisms, and institutions to further neighborhood revitalization activities.

Strategy 1 Continue Urban Development Department involvement in the City's Problem Resolution Team (PRT).

Urban Development staff serves on the PRT and on a PRT Subcommittee. This subcommittee meets monthly to review cases and identify policy issues to take to the full PRT.

- Strategy 2 Continue assisting Neighborhoods Inc. and the Downtown Lincoln Association to carry out commercial and neighborhood revitalization in the Antelope Valley Area.
- Strategy 3 Continue involvement in the Focus Area Concept Team (FACTeam), reestablished in FY 2000 during development of the North Bottoms and University Place Focus Area Plans, with renewed emphasis on the Near South focus Area.
- Strategy 4 Begin implementation of the N. 48th Street/University Place Plan, incorporating the neighborhood focus area plan. Work with the implementation committee to identify and prioritize projects, and identify funding alternatives. See also Goal 1, Strategy 2, University Place Redevelopment.
- Strategy 5 Support the development of an ordinance or code prohibiting upholstered furniture on porches or anywhere outdoors that is visible from the public right-of-way.
- Strategy 6 Explore the implementation of property tax abatement and tax credit policy for improved properties in the NRSA to encourage privately financed rehabilitation of housing and deconversion of single-family dwellings converted to multiples.
- Strategy 7 Explore the implementation of a Housing Rehabilitation Code with standards that would reduce the cost of rehabilitation and de-conversion.
- Strategy 8 Amend zoning to provide for an equitable distribution of congregate living facilities throughout the city.

Urban Development Department staff will work with NRSA neighborhoods, and other City departments, particularly the Planning Department, to review the zoning code and revise, if necessary, congregate living facility zoning policies to ensure that such facilities are distributed on an equitable basis throughout the city.

- Strategy 9 Support revisions to commercial zoning districts in older neighborhoods (typically B1 and B3) that promote and protect neighborhood character. Areas to examine should include screening, lighting, signage, set backs, noise, and permitted uses.
- Strategy 10 Establish and enforce exterior maintenance standards for non-residential structures and explore the implementation of screening requirements for commercial and industrial uses adjacent to residential areas within the city.
- Strategy 11 Establish a mechanism to coordinate the City's Capital Improvements Program with neighborhood revitalization activities. Includes continued work with other City departments,

- primarily Public Works and Utilities, to improve infrastructure in older neighborhoods and ensure that the City's core receives its "fair share" of infrastructure dollars.
- Strategy 12 Develop a master agreement with Neighborhoods, Inc. for neighborhood revitalization activities including Antelope Valley projects, Homebuyer Training, the Troubled Property Program, Community Housing Development Organization (CHDO) projects and Community Based Development Organization (CBDO) projects. This agreement is intended to formalize the working relationship between the City and Neighborhoods, Inc. for neighborhood revitalization efforts.
- Strategy 13 Urban Development staff will work with neighborhood organizations and other City departments, particularly City Parks and Recreation, to review proposed development and improvement of public park areas to ensure that such facilities are developed and improved in manners that promote and protect neighborhood character.

Community Services and Facilities

Community Services & Facilities Goal 1

Human Services and Programs: Provide a wide variety of human service programs to meet the needs of low-income residents, with emphasis on meeting emergency needs, including those of homeless families and individuals; activities that build self-sufficiency; and social, recreational and cultural opportunities for youth.

Urban Development will not fund the Community Services and Facilities programs this fiscal year, due to CDBG funding cuts and the high administrative costs associated with the grants. Urban Development will assist local human service agencies in identifying sources of funding at regularly attended meetings with human service agencies to help meet this goal. We will continue to provide technical support and information in their grant writing efforts.

If funding becomes available, Urban Development will consider supporting prioritized community service or facility improvements.

- Strategy 1 Improve the ability of local human service agencies to provide services to low-income populations by assisting with program costs.
- Strategy 2 Create and support a coordinated system of case management services that assist households in becoming self sufficient.

Activity/Program	Description	Goals	Budget	Sources
CSMIS	Implementation at agency level of information and referral, client tracking and data management computer software. included under Continuum of Care.	See description in Continuum of Care	Included in Continuum of Care	Included in Continuum of Care

Community
Services &
Facilities
Goal 2

Neighborhood and Community Facilities: Support and maintain quality facilities that maximize the use, coordination, and delivery of community services to populations in need

Strategy 1 Improve ability of local human service agencies to provide services to low-income populations by assisting with improvements/repairs to facilities, emphasizing energy efficiency, ADA, and improvements to correct code deficiencies.

Program Administration, Planning, and Capacity Building

Activity/Program	Description	Goals	Budget	Sources
General Program Administration	Staffing (1.3 FTEs) for general CDBG program admin, plus overhead for administration and community development division.	See description	\$146,056 \$22,967	FY 2004 CDBG FY 2004 HOME
Community Development Staffing	Staffing (5.6 FTEs) for implementation of City's community development strategy, including focus area activities, planning and technical assistance to neighborhoods.	See description	\$370,018	FY 2004 CDBG

Administration & Planning Goal 1

General Program Administration: Administer the City's federal grant programs (CDBG, HOME, ESG, and ADDI) in an efficient and effective manner.

Strategy 1 Provide for the overall administration of federal programs in compliance with federal regulations.

General grant administration activities includes preparation and management of annual operating and programmatic budgets, including allocation of personnel and overhead costs, analysis of past and current year performance and expenditures in all program areas (i.e., housing rehabilitation and home ownership, economic development, community services, public improvements, etc.), oversight of revenues, "timeliness" of expenditures, and coordination and utilization of HUD's IDIS system for reporting and fund drawdowns.

Strategy 2 Ensure the proper use of federal funds through monitoring and oversight of subrecipients and borrowers.

Program/project monitoring ensures that the City and its subrecipients (or borrowers) meet performance objectives within schedule and budget. Most importantly, it provides documentation of the City's compliance with program (CDBG, HOME, ESG, and ADDI) objectives, rules and regulations. A critical part of the City's monitoring system is an assessment of each subrecipient or borrower to identify high risk agencies that require more extensive oversight and monitoring. Agencies identified as high risk include those who are new to the program, are experiencing turnover in key staff positions, have been plagued by past compliance or performance problems, are undertaking multiple funding activities for the first time, or are not submitting timely reports. These agencies are provided with regular on-site visits and desk-top reviews. At a minimum, each subrecipient or borrower receives a desk-top review and at least one on-site visit per year.

A standardized procedure for review and monitoring has been established, and monitoring manuals prepared, utilizing monitoring tools developed for CDBG, HOME ESG, and ADDI programs. Areas addressed include the following: 1. Project or Program Status; 2. Program Benefit; 3. Fair Housing/Equal Opportunity; 4. Consistency of Records; and 5. Financial Accountability. Desk-top reviews involve examining progress reports, compliance reports and financial information. On-site monitoring visits are performed to determine adequate control over program and financial performance and to verify proper records are maintained. On-site visits involve examining beneficiary documentation, audit reports, accounting records, invoices, payroll documentation, and timesheets.

The Program Monitor also works with subrecipients and borrowers to ensure compliance with all Federal rules and regulations. Occupancy reports submitted for assisted housing projects are examined to determine compliance with affordability and tenant eligibility. Interviews with contractor employees are conducted and certified payrolls are examined to ensure compliance with Fair Labor Standards and Davis-Bacon wage requirements.

Administration & Planning Goal 2

Program Planning and Development: Further the City's community development, housing, and neighborhood revitalization strategies through program or project planning, administration and oversight, and research of issues critical to implementation of community development activities and initiatives.

Strategy 1 Maximize the use of Geographic Information System (GIS) activities to document neighborhood needs and conditions and monitor change and program effectiveness.

Utilizing the City's Geographic Information System (GIS), Urban Development Department staff will continue research on indicators of neighborhood change. The Urban Development Department will continue GIS analysis of 2000 Census Data. Another analysis will focus on community reinvestment in older areas using mortgage and home improvement lending data (HMDA).

Strategy 2 Complete the Consolidated Plan for FY 2005 - 2009 for HUD Entitlement Programs

Throughout FY 2004, Urban Development staff, with assistance from the Community Development Task Force, will complete the new *Consolidated Plan*. A public involvement process will be developed to obtain input on all elements to be included in the plan. Extensive use of GIS analysis will assist staff in development of the plan.

Administration & Planning Goal 3

Capacity Building: Strengthen and maintain the viability of the City's older neighborhoods through capacity building and leadership development.

Strategy 1 Provide opportunities for leadership training to enable and encourage neighborhood residents to assume a greater role in building their neighborhood, impacting public policy, and becoming involved in the entire community.

Activity/Program	Description	Goals	Budget	Sources
Leadership Development Program	Continuation of a local leadership development program to assist low- and moderate-income neighborhoods to maximize participation in activities designed to enhance the neighborhood.	150 participants	\$20,000	Private funds

Urban Development staff will work with Community Learning Centers, Neighborhood's, Inc., the Heartland Center for Leadership Development, and the University of Nebraska-Lincoln COPC staff to design curriculum and coordinate leadership development activities.

Administration & Planning Goal 4

Public Participation and Information: Further the City's housing, community development and neighborhood revitalization strategies through increased public participation, public information, and technical assistance to community groups and individuals and other City departments.

Strategy 1 Support, improve, or establish procedures and mechanisms that inform the public and maximize public participation in the community development process.

Urban Development Department staff will continue their efforts to inform Lincoln residents, particularly those living in older areas, about the City's Housing, Economic Development, Continuum of Care (Homeless), and Community Development programs, and the process by which the City's community development strategy is developed and implemented. This will be accomplished with the following:

2. Preparation, publication, and distribution of the FY 2004 Annual Action Plan: One Year Use of Funds and FY 2003 Consolidated Annual Performance and Evaluation Report (CAPER).

- 3. Continued support for activities of the **Community Development Task Force**, with an emphasis on increased participation into program/project planning and development by task force members.
- 4. Preparation, publication and distribution of *The Urban Page*, a quarterly newsletter that serves as a major communication tool to keep the community informed on CDBG, HOME, Job Training, Economic Development and redevelopment activities.
- 5. Continued use of the Internet through the Urban Development Department's **Home Page** on the City's Web site. CD Task Force agendas, minutes, and notices are placed on the home page and the *Consolidated Plan 2000 Executive Summary*, the *Citizen's Guide to Lincoln's Housing and Community Development Programs*, and the *CAPER Executive Summary* can also be accessed on the Home Page. Urban Development's staff also is responsible for meeting minutes transferred to the City Web page and maintenance of Mayor's Neighborhood Roundtable link.
- 6. **Broadcasting of two CD Task Force panel discussions** each year on Channel 5, the City's government access cable channel which is replayed for several weeks afterward and can be viewed at any time on the Web site. This raises the visibility of the Task Force's activities and role in the community development process, and will hopefully increase public interest and participation in the process. The two panel discussions which will be televised will occur at the time of and for several weeks following the public hearings on the *Action Plan* and the *CAPER* during which time public comment will be invited.

Strategy 2 Continue development and distribution of user friendly informational materials that promote the City's Housing, Economic Development, and Revitalization Programs.

Urban Development Department staff will regularly review and revise existing program brochures and update as needed (change in income guidelines, program guidelines, etc.). This includes updating of brochures or specialized information for targeted non-English speaking groups. New program materials will be developed as needed (i.e., specialized focus area fliers, loan brochures for new programs, etc.).

Strategy 3 As requested, provide information that assists private citizens and organizations and government leaders and staff in community development activities.

The Urban Development Department staff will continue its work in providing a variety of information to the public and to government leaders and city staff.

Strategy 4 Continue support for the Mayor's Neighborhood Roundtable.

Created in 1984, the Mayor's Neighborhood Roundtable meets monthly and offers a support system and networking opportunities between neighborhoods and City Government. The Roundtable averages monthly attendance of over 45 and discusses a wide range of topics of importance to neighborhoods. The Roundtable is staffed by the Urban Development Department. Responsibilities include assisting the Roundtable chair with development of meeting agendas, distribution (mailing) of meeting materials, and preparation of meeting minutes.

Administration & Planning Goal 5

Fair Housing: Affirmatively further fair housing and increase fair housing opportunities throughout the City through the removal of barriers/impediments to fair housing.

Strategy 1 Carry out ongoing analyses and refinements to the City's Analysis of Impediments (AI) to Fair Housing.

In FY 2002, the City began a process called the Affordable Housing Needs Analysis (AHNA). The Department requested the participation of 150 stakeholders in affordable housing in four stakeholder groups: Homeownership Professionals, Rental Housing Professionals, Equal Access to Affordable Housing, and Neighborhood Affordable Housing Issues. Urban Development held five meetings, one for each stakeholder group and a steering committee, approximately every other month throughout FY 2002 and early FY 2003. The AHNA was completed in FY 2003; however, information from AHNA stakeholder meetings and other data analysis will be used as the basis for the Analysis of Impediments to Fair Housing and *Consolidated Plan* in FY 2004.

Strategy 2 Enhance monitoring of Fair Housing indicators, including compliance with Section 504 regulations Fair Housing design standards and Community Reinvestment Act lending requirements.

Activity/Program	Description	Goals	Budget	Sources
Section 504 Monitoring	Urban Development Staff will work with the City's Section 504 Compliance Office to receive updates and assist in ensuring that fair housing design standards are met in the new construction and substantial rehabilitation of residential units.	See description	Included in CD Staffing	Included in CD Staffing
Home Mortgage Disclosure Act Data Analysis	Continue analysis of annual HMDA data to determine if lending institutions are meeting their Community Reinvestment Act requirements. Develop a HMDA database tied to Census and other CRA data.	See description	Included in CD Staffing	Included in CD Staffing

Strategy 3 Increase public awareness (for both consumers and providers) of fair housing law.

Activity/Program	Description	Goals	Budget	Sources
Fair Housing	With the Lincoln Commission on Human Rights, Fair Housing Working Group and other Fair Housing partners, the Urban Development Department will continue to implement a strategic plan to provide public information and education on fair housing issues, including fair lending.	See	Included in CD	Included in CD
Activities		description	Staffing	Staffing

Strategy 4 Ensure the City's compliance with Federal Fair Housing law through regular review and, as needed, amendments to Title 11 of the Lincoln Municipal Code (Equal Opportunity Ordinance).

Ongoing compliance with Federal Fair Housing law will be achieved through regular review of Title 11 of the Lincoln Municipal Code (Equal Opportunity Ordinance) in partnership with the Lincoln Commission on Human Rights. When findings of noncompliance are made, the City Attorney's Office will be notified and an amendment to the Ordinance will be requested.

Strategy 5 Improve participation in the City's affordable housing programs by underserved populations

Activity/Program	Description	Goals	Budget	Sources
Fair Housing Marketing Requirements	All City loan recipients of tenant occupied properties must certify their compliance with Fair Housing policy and Marketing Requirements through a signed Statement of Affirmative Marketing. By signing this statement the loan recipient agrees to adhere to all laws which prohibit discrimination in housing and to market and rent units an affirmative manner.	See description	Included in CD Staffing	Included in CD Staffing
Affirmative Marketing Plan for Programs	Continue to implement minority marketing plan to encourage participation by racial and ethnic minorities in housing programs and community development activities.	See description	Included in CD Staffing	Included in CD Staffing

Urban Development Staff will continue to develop a basic financial skills training program to remove barriers to homeownership. The Department will continue to work with Neighborhoods, Inc., Lincoln Action Program, Realtors® Affordable Housing Group, and local banks to provide basic financial skills training programs in English, Spanish, Vietnamese, and other languages. This training will help to prepare those lacking basic financial skills to access other programs including First-Time Homebuyer and Individual Development Accounts.

Acronyms

ADA	Americans with Disabilities Act	GIS	Geographic Information System
ADDI	American Dream Downpayment	HBAL	Homebuilders Association of Lincoln
	Initiative	HILP	Home Improvement Loan Program
AHNA	Affordable Housing Needs Analysis	HMDA	Home Mortgage Disclosure Act
AHTF	Affordable Housing Trust Fund	HOME	HOME Investment Partnership Act
AI	Analysis of Impediments		Housing and Urban Development
CAPER	Consolidated Annual Performance and Evaluation Report	IDIS	Integrated Dispersement and Information System
CBDO	Community Based Development Organization	LHA	Lincoln Housing Authority
CDBG	Community Development Block Grant	LMI	Low-to-Moderate Income
	Community Development Financial Institution	LPED	Lincoln Partnership for Economic Development
СНДО	Community Housing Development Organization	NAHTF	Nebraska Affordable Housing Trust Fund
CLC	Community Learning Center	NIFA	Nebraska Investment Finance Authority
	Community Outreach Partnership Center	NRSA	Neighborhood Revitalization Strategy Area
CRA	Community Reinvestment Act	PRT	Problem Resolution Team
CSMIS	Community Services Management Information System	QOL	Quality of Life
DED	Department of Economic Development	SHP	Supportive Housing Program
ED	Economic Development	SNAC	School Neighborhood Advisory Council
EIS	•	TBRA	Tenet-Based Rental Assistance
ESG	Emergency Shelter Grant	TIF	Tax Increment Financing
	Focus Area Concept Team	WIA	Workforce Investment Act
TACICAIII	1 ocus / neu Concept Team		

FTE Full-time Equivalent

FY Fiscal Year